



**COLORADO CENTER**  
*on* LAW & POLICY

Justice and Economic Security for *all* Coloradans

**REAL SOLUTIONS** FOR REAL PEOPLE  
WITH REAL PROBLEMS

ANNUAL REPORT 2006

## **CCLP MISSION:** Research. Education. Advocacy. Litigation. Results.

The Colorado Center on Law and Policy employs a unique combination of policy and legal research, education, advocacy and litigation to accomplish its mission. We are an organization dedicated to reshaping state policies so that all Coloradans, particularly lower-income Coloradans, have equal access to justice, economic security, and opportunities. We act and we get results.

Public policies often place lower-income people, including working individuals, families, immigrants and other vulnerable citizens, at a disadvantage. It doesn't have to be that way. We believe we can find a way to foster greater self-sufficiency, guarantee access to affordable and quality health care, and advance responsible public policies for all Coloradans.

### **CCLP HISTORY**

CCLP has almost a decade of experience as one of Colorado's leading advocacy organizations dedicated to promoting justice, economic security, access to health care, as well as sound fiscal policies.

CCLP is the only organization that provides critical advocacy formerly provided by Colorado's federally funded legal services programs. In 1995 and 1996, Legal Services Programs suffered significant losses due to federal budget cuts, and new federal laws that prohibited many forms of administrative and legislative advocacy and barred legal aid programs from participating in class action litigation. The laws severely restricted critical legal advocacy and representation of the poor by Colorado's Legal Services Programs. The Colorado Lawyers' Trust Account Foundation (COLTAF) provided funds to establish an independent non-profit to continue the work that federally funded legal services agencies could no longer do, thereby forming the Colorado Center on Law and Policy in 1999.

Since then, CCLP has become a leader in the advocacy community and in working with key policy stakeholders. Through its work on health care, welfare reform, fiscal policy and other critical issues, CCLP has gained a strong reputation in providing litigation, research, education, and advocacy services to lower-income Coloradans, policymakers, opinion-makers, non-profit organizations and the general public.

### **COLORADO FISCAL POLICY INSTITUTE**

The **Colorado Fiscal Policy Institute**, a nonprofit, nonpartisan project of the Colorado Center on Law and Policy, promotes justice and economic security for all Coloradans. As both a resource and catalyst, the Institute works for changes in public policy through timely, credible and accessible fiscal policy analysis, education, advocacy and coalition building.

■ INTRODUCTION: MAUREEN FARRELL-STEVENSON, ESQ., EXECUTIVE DIRECTOR ■

As 2006 came to an end, it also brought new beginnings: a new Governor in Colorado, new members of the legislature, some new faces in our agency, and a renewed passion for the issues we care so deeply about.

We often times focus on and get caught up in the compelling problems and suffering experienced by those we serve and as a result sometimes lose sight of the bigger "vision." Successes are cause for momentary celebrations. Setbacks prompt frustration.

We do however periodically step back to renew ourselves by focusing on the "vision." As an agency that seeks to promote systemic change, we must focus on the "big picture" or we will lose our way. That big picture focuses on critical questions: What kind of Colorado do we want to live in and have our children inherit? What kind of schools do we want future generations to learn in and what kind of educational system do we want them to participate in? What kind of health care services and systems do our fellow Coloradans need, and how can we best deliver health care? What will it take to ensure that all Coloradans can pay for the bare necessities?

At CCLP we strive to play a central role in answering these vital questions. As our staff, our expertise, and our capabilities have grown and evolved, we increasingly serve as a valued

and credible resource to others. We are also charged with taking on the task of government watchdog-holding public agencies and officials accountable, seeking more transparency in public financing and ensuring that our state's economic policies are constructed in fairness to all Coloradans particularly lower income Coloradans.

Our successes have created an organizational momentum that we will continue to build upon during the upcoming year. Likewise, we will continue building strong partnerships with an outstanding array of nonprofits, advocacy groups, service providers, and other organizations that are all pulling in the same direction to make Colorado a better place.

We are proud of our achievements, passionate about the work we have before us, and deeply appreciative for all the support that ensures our ongoing success.

Maureen Farrell-Stevenson, Esq.  
CCLP Executive Director



**“ THE RESEARCH AND PUBLICATIONS  
OF COFPI AND CCLP HAVE BEEN  
INVALUABLE TO MUNICIPALITIES  
IN COLORADO. THEIR FISCAL  
WORK ADDS DEFINITE VALUE  
TO OUR EFFORTS TO REPRESENT  
COLORADO COMMUNITIES AT  
THE STATE LEGISLATURE”**

**SAM MAMET, EXECUTIVE DIRECTOR  
COLORADO MUNICIPAL LEAGUE**

**■ LETTER FROM JEAN E. DUBOFSKY, ESQ., CCLP BOARD PRESIDENT ■**

One of my first jobs was serving as an attorney for a legal services program in a rural community. I saw firsthand how important timely help really is for someone in need, with nowhere else to turn. I also saw how lower-income individuals and families were consistently put at a disadvantage by flawed public policies.

Throughout CCLP’s nine year history, we have sought not only to provide help to those who need it, but also to reshape how our state and our communities address issues that affect lower-income Coloradans. From health care to welfare reform to fiscal policies, CCLP and the Colorado Fiscal Policy Institute consistently provide a strong voice for smart, progressive policymaking.

Behind every fact, figure, statistic and spreadsheet, there is a family that is suffering and struggling to get by. Behind every number is a person—a mother or a father, a grandparent, a sibling, a neighbor, or an old friend—who is not getting a fair shake. That’s where we come in.

I am proud to see CCLP expand its capacity, its expertise, and bring new faces into our organization. It means we can do more to help others. Our growth is a show of strength, long-term commitment, and dedication to these important issues and the people they

affect, as well as proof to our supporters that their efforts do make a difference.

As the board and staff have concentrated on expanding and diversifying our financial base, including individual giving, our gratitude and appreciation for the commitment supporters have shown has grown exponentially. We could not do the work that we do without the amazing help of so many wonderful people.

Thank you for your past support for CCLP. We all look forward to our ongoing work together, and hope that you will continue to be a part of it well into the future.

Sincerely,  
Jean E. Dubofsky, Esq.  
CCLP Board President



## ■ 2006 ACCOMPLISHMENTS ■

### *Health Care*

- Health Care Program Director Elisabeth Arenales was appointed to the Blue Ribbon Commission on Healthcare Reform, where she serves as co-Chair of the Communications and Outreach Committee.
- Arenales received the Robert Wood Johnson Foundation’s Community Health Leadership Award for her demonstrated leadership in promoting access to health care. She also was honored for her pivotal role in the founding of the Colorado Consumer Health Initiative, “the” Health Care Consumer “Voice” in Colorado, as well as for her key role in the Colorado Benefits Management System (CBMS) litigation, which impacted thousands of Coloradans’ access to health care and other benefits.
- Successfully opposed legislative efforts to securitize master tobacco settlement, which would have stopped the annual investment of about \$100 million to health programs.
- Worked to get the best interpretation of Medicaid’s Citizen Documentation requirements implemented so citizens were not denied critical health care services.

### *Welfare*

- Successfully lobbied for a reasonable interpretation of state law and regulations on documentation requirements for citizens and legal immigrants, who were often unable to access public assistance as a result of the new laws.
- Trained numerous caseworkers, providers, and non-profit agencies to advocate for their clients when they encountered CBMS related problems in accessing public assistance.

### *Self-Sufficiency*

- Initiated the development of the 2006 Demographic Study which answers the questions about how many people live below the Colorado Self-Sufficiency Standard (SSS) and who those people are.
- Continued working on the development and promotion of the Colorado Self-Sufficiency Standard Online Calculator, a tool that makes the SSS a living, breathing document.
- Conducted numerous trainings and outreach on the self-sufficiency standard, resulting in more businesses, counties, and higher education institutions utilizing the standard.

### *Fiscal Policy– Colorado Fiscal Policy Institute*

- Coordinated with the Center on Budget and Policy Priorities to defeat TABOR-like proposals in twenty states.
- Provided analysis and advocacy on the implementation of Referendum C, specifically in regard to programs related to economic security and self-sufficiency.
- Published first comprehensive analysis of the true impact of Referendum C money, and how it impacts Colorado’s budget.
- Lobbied and educated the state legislature on the need to reinstate the State Earned Income Tax Credit.
- Organized the Paycheck Away Tour with a coalition of other nonprofits and advocacy groups, traveling around the state to discuss and address poverty issues and economic barriers in local communities and how public policymakers can do better to help.
- Hosted or presented at more than 100 community forums around the state on issues such as the estate tax, minimum wage, state budget, Referendum C, TABOR, Earned Income Tax Credit, Self-Sufficiency, hunger, poverty, and more.



## 2006 ACCOMPLISHMENTS CONTINUED

### Litigation

- Continued representing Plaintiffs in the CBMS case filed against the State Department of Human Services and the State Department of Health Care Policy and Financing and provided some additional individual assistance to persons encountering CBMS-related problems.
- Collaborated with Colorado Lawyers Committee Homeless ID Task Force on lawsuit successfully challenging restrictive ID requirements that denied citizens vital services.

### Administrative and Development

- Developed and completed strategic communications plan.
- Significantly increased media outreach and redesigned website.
- Increased and improved fundraising activities, including surpassing the previous year's total for individual donations by more than \$10,000, breaking the \$30,000 mark for the first time with the Holiday Appeal, expanding the direct mail program, and conducting more events to introduce potential new donors to the Center as well as deepen existing donor relationships.



### TRIBUTE TO ED KAHN

Every organization needs a go-to person—the person who speaks out, steps up, and stands tall when it is needed. For us, there is no doubt who that person is: Ed Kahn.

Ed served as CCLP's first Board President for more than five years before stepping down to do day-to-day staff work. He left his Board position to do, as he says, "the real work" of the agency. He has been volunteering his time ever since then!

He has been a constant, reassuring presence for our agency, staff and Board, helping out in every way imaginable. He's contributed time, money, expertise, effort, and even welcomed us into his home for events benefiting CCLP.

Ed is a very special person who cares deeply about the community around him and

demonstrates it through his service. He asks for nothing in return, he seeks no credit or thanks. He is truly extraordinary.

CCLP is only one part of his overall commitment to our community and our state. Ed's long and successful service to our community is well-known. He's fought for Coloradans throughout his 40 years as a trial attorney, including representing the public interest in obtaining \$155 million for public health needs following the conversion to a for-profit status of Colorado Blue Cross and other health insurers. Over the course of his renowned career, Ed has helped lead organizations such as the Colorado Lawyers Committee, American Civil Liberties Union of Colorado, Colorado Lawyers Trust Account Foundation, Legal Aid Society of Metro Denver (a.k.a Colorado Legal Services), Colorado Bar Association, Denver Bar Association, and many others.

All Coloradans have directly or indirectly benefited from Ed's work, service and accomplishments. We are especially grateful for Ed's ongoing work on important issues that help those we serve.

The Board of Directors, Staff, and entire CCLP community thank Ed for everything he has done, everything he has sacrificed, and everything he continues to do to help CCLP and the people we serve.



**"CCLP AND THE COLORADO FISCAL POLICY INSTITUTE ARE PLAYING VITAL ROLES IN TWO OF THE MOST IMPORTANT CHALLENGES FACING COLORADO: HEALTH CARE REFORM AND ECONOMIC SECURITY. WE HELP ADVANCE THE DEBATE ON CRITICAL ISSUES LIKE THESE BECAUSE WE ARE A CREDIBLE RESOURCE AND AN HONEST BROKER. OUR CONSTITUENCY IS THE PEOPLE OF COLORADO. "**

**ED KAHN, SPECIAL COUNSEL, COLORADO CENTER ON LAW AND POLICY**

■ CCLP STATEMENT OF FINANCIAL ACTIVITY | YEAR ENDED DECEMBER 31, 2006 ■

SUPPORT & REVENUE	UNRESTRICTED	TEMPORARILY RESTRICTED	TOTAL
<i>Contributions</i>	\$192,606	\$774,447	\$967,053
<i>In-kind contributions</i>	\$175,640	\$ 0	\$175,640
<i>Earned income</i>	\$1,290	\$0	\$1,290
<i>Dividend and interest income</i>	\$6,225	\$ 0	\$6,225
<i>Net assets released from restrictions</i>	\$976,535	(\$976,535)	\$ 0
<i>Other income</i>	\$3,188	\$ 0	\$3,188
<b>TOTAL SUPPORT AND REVENUE</b>	<b>\$1,355,484</b>	<b>(\$202,088)</b>	<b>\$1,153,396</b>
<i>Expenses COPFI program</i>	\$505,209	\$ 0	\$505,209
<i>Welfare program</i>	\$189,210	\$ 0	\$189,210
<i>Health care program</i>	\$120,846	\$ 0	\$120,846
<i>Management and general</i>	\$110,180	\$ 0	\$110,180
<i>Fundraising</i>	\$38,759	\$ 0	\$38,759
<b>TOTAL EXPENSES</b>	<b>\$964,204</b>		<b>\$964,204</b>
<i>Change in Net Assets</i>	\$391,280	(\$202,088)	\$189,192
<i>Net Assets Beginning of year</i>	\$149,952	\$449,841	\$599,793
<b>NET ASSETS END OF YEAR</b>	<b>\$541,232</b>	<b>\$247,753</b>	<b>\$788,985</b>

■ CCLP STATEMENT OF FINANCIAL POSITION | YEAR ENDED DECEMBER 31, 2006 ■

<b>ASSETS</b>	
<i>Cash and cash equivalents</i>	\$357,851
<i>Accounts receivables</i>	\$ 0
<i>Current portion of grants receivable</i>	\$275,000
<i>Deposits and prepaid expenses</i>	\$0
<i>Net property and equipment</i>	\$3,819
<i>Grants receivable, net of current portion</i>	\$175,000
<b>TOTAL ASSETS</b>	<b>\$811,670</b>

<b>LIABILITIES AND NET ASSETS</b>	
<b>LIABILITIES</b>	
<i>Accounts payable and accrued expenses</i>	\$22,685
<i>Accounts payable pass-through grants</i>	\$ 0
<b>TOTAL LIABILITIES</b>	<b>\$22,685</b>
<b>NET ASSETS</b>	
<i>Unrestricted</i>	\$541,232
<i>Temporarily Restricted</i>	\$247,753
<b>TOTAL ASSETS</b>	<b>\$788,985</b>
<b>TOTAL LIABILITIES AND NET ASSETS</b>	<b>\$811,670</b>



**"THANK YOU FOR THE ASSISTANCE AND HELP YOUR ORGANIZATION GAVE MY MOTHER EVA, AND MANY OTHER DISABLED NURSING HOME RESIDENTS. YOUR EFFORTS ON THEIR BEHALF WILL NEVER BE FORGOTTEN."**

**ROBERT ROSENTHAL**

## ■ CCLP DONORS MAKE IT ALL POSSIBLE ■

### *Foundations*

Brett Family Foundation  
Center on Budget  
and Policy Priorities  
Chambers Family Fund  
Charles Stewart Mott Foundation  
Colorado Bar Foundation  
Colorado Community Health Network  
The Colorado Health Foundation  
Colorado Lawyer Trust  
Account Foundation  
The Denver Foundation  
Economic Policy Institute  
A. E. Humphreys Foundation  
Lederer Foundation  
Mile High United Way  
Open Society Institute  
Piton Foundation  
Theodore & Chandos Rice  
Charitable Foundation  
Robert Wood Johnson Foundation  
Rose Community Foundation  
Stoneman Family Foundation  
Women's Foundation of Colorado

### *Other Organizations*

Interfaith Alliance  
Wade Ash Woods Hill and Farley PC  
Colorado Senior Lobby  
Colorado Association of Alcohol  
and Drug Service Program  
Ordinary Magic  
McCormick and Christoph PC,  
Attorneys at Law

### *Individuals*

CCLP thanks all of our tremendous donors, volunteers and friends. We deeply appreciate your continued support.

### *Board of Directors*

From the entire CCLP staff, a special note of thanks to our Board of Directors for their continued hard work, support, and commitment toward our mission.

Jean Dubofsky, Esq.,  
*Board President*

Molly Ryan, Esq.,  
*Secretary*

Frank Brainerd, Esq.,  
*Treasurer*

Jonathan D. Asher, Esq.

Nan Morehead

Jean C. Townsend, M.A.

James E. Scarboro, Esq.

T.A. Taylor-Hunt, Esq.

Irene Taylor Kawanabe, Esq.

Michael A. Valdez, Esq.

Cynthia Delaney, Esq.

David Butler, Esq.

### *Staff List*

Maureen Farrell-Stevenson, Esq.,  
*Executive Director*

Elisabeth Arenales, Esq.,  
*Health Care Director*

Scott Downes,  
*Communications Director*

Nilmini Senanayake Hecox,  
*Development Director*

Rita Young,  
*Director of Administration*

Elizabeth Feder,  
*Health Care Policy Analyst*

Kathy White,  
*Project Coordinator,*  
*Colorado Fiscal Policy Institute*

Carol Hedges,  
*Senior Fiscal Policy Analyst,*  
*Colorado Fiscal Policy Institute*

Adela Flores-Brennan, Esq.,  
*Federal Budget Advocate,*  
*Colorado Fiscal Policy Institute*

Ed Kahn, Esq., *Special Counsel*

## ■ IN MEMORIAM ■

*Steve Graham,*

*Former Director of the Community Resource Center.*

Steve was a true leader. Steve's leadership was characterized by integrity and a commitment to social justice. He led in a way that spoke to the best in us all and brought people from all walks of life together to work for the common good. We will miss Steve, our friend and supporter, as will all those whose lives he has touched.

*Larry Manzanaras,*

*Former Judge and Outstanding Community Leader*

Larry was an amazing and talented individual who contributed to the well-being of all Coloradans. He was a dedicated attorney, respected judge, and wonderful human being. Larry was a true friend to Colorado Legal Services and the Colorado Center on Law and Policy. We will be forever grateful for the decision he rendered in an important welfare-related due process case that benefited thousands of lower-income Coloradans. This decision has been utilized in other states to protect the rights of those receiving welfare. We celebrate his life and mourn his death.



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